

I Mina'trentai Ocho Na Liheslaturan Guahan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
185-38 (COR) As Amended by the Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement.	Telo T. Taitague	AN ACT TO AMEND § 3104 AND § 3110 OF CHAPTER 3, TITLE 3, GUAM CODE ANNOTATED, AS ENACTED BY PUBLIC LAW 38-32, RELATIVE TO ADJUSTING VOTER TIMES OF REGISTRATION AND THE TERM OF APPOINTMENT FOR REGISTRATION CLERKS.	9/5/25 12:28 p.m.	9/15/25	Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement.	Request: 9/15/25 Waiver: 9/15/25	9/26/25 1:00 p.m.	10/17/25 As Amended.	
SESSION DATE									
	11/26/25	AN ACT TO AMEND §§ 3104 AND 3110(b) OF CHAPTER 3, TITLE 3, GUAM CODE ANNOTATED, AS ENACTED BY PUBLIC LAW 38-32, RELATIVE TO ADJUSTING VOTER TIMES OF REGISTRATION AND THE TERM OF APPOINTMENT FOR REGISTRATION CLERKS.	12/5/25	12/9/25	12/20/25	38-37	12/20/25		Received: 12/20/25 Mess and Comm. Doc. No. 38GL-25-1632



UFISINAN I MAGA'HÅGAN GUÅHAN
OFFICE OF THE GOVERNOR OF GUAM

Transmitted via Email to: speakerblas@guamlegislature.org

38GL-25-1632

OFFICE OF THE SPEAKER
FRANK F. BLAS JR.

December 20, 2025

DEC 20 2025

THE HON. FRANK BLAS, JR., Speaker
I Mina 'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature
Guam Congress Building
163 Chalan Santo Papa
Hagåtña, Guam 96910

Time: 11:23 am

Received: Blas

Re: Bill No. 185-38 (COR), "AN ACT TO AMEND §§ 3104 AND 3110(b) OF CHAPTER 3, TITLE 3, GUAM CODE ANNOTATED, AS ENACTED BY PUBLIC LAW 38-32, RELATIVE TO ADJUSTING VOTER TIMES OF REGISTRATION AND THE TERM OF APPOINTMENT FOR REGISTRATION CLERKS."

Bill No. 189-38 (COR), "AN ACT TO REPEAL AND REENACT CHAPTER 3, TITLE 6, GUAM ADMINISTRATIVE RULES AND REGULATIONS, AND ADOPT THE ATTACHED EXHIBIT A, EXHIBIT B AND EXHIBIT C, RELATIVE TO UPDATING THE GUAM ELECTION COMMISSION ELECTION CAMPAIGN CONTRIBUTIONS AND EXPENDITURES RULES AND REGULATIONS AND REPORT FORMS."

Bill No. 190-38 (COR), "AN ACT TO ADD A NEW CHAPTER 5 TO TITLE 6 OF THE GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO ADOPTING THE UPDATED GUAM ELECTION MANUAL, PURSUANT TO CHAPTER 9, TITLE 5, GUAM CODE ANNOTATED."

Håfa Adai Mr. Speaker,

Bills Nos. 185-38, 189-38, and 190-38 are measures modernizing the administration of elections, strengthening campaign finance oversight, and providing clarity and consistency for voters, candidates, and election officials.

Bill No. 185-38 provides the Guam Election Commission (GEC) with increased operational flexibility by reducing the appointment window for registration clerks before a general election from forty-five (45) days to twenty-one (21) days. The bill also harmonizes registration deadlines by adjusting the statutory registration period, for people to register to vote, to fifteen (15) days before an election, ensuring consistency across volunteer, online, motor voter, and district

To: The Hon. Frank Blas, Jr., *Speaker*
Fr: The Hon. Lourdes A. Leon Guerrero, *Governor of Guam*
Date: December 20, 2025
Re: Bills No. 185-38 (COR), 189-38 (COR), and 190-38 (COR)

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registration processes. Striking an appropriate balance between access and administrative certainty.

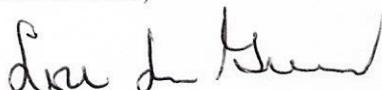
Bill No. 189-38 updates the GEC's campaign finance rules adopting revised regulations and reporting forms, clarifying disclosure and recordkeeping obligations, and aligning administrative rules with statutory requirements. Bill 189-38 further establishes clear procedures for report reviews, deficiency notices, cure periods, and graduated penalties, while codifying the investigative authority, subpoena power of the GEC, as well as its power to conduct appeals, and issue advisory opinions. These reforms modernize campaign finance administration promoting transparency, fairness, and accountability in Guam's elections.

Bill No. 190-38 adopts an updated 2025 Guam Election Manual. The updated manual establishes and publishes the GEC's digital and electronic processes (online registration, early in-office voting, and expanded public access to election information). The manual also clarifies candidate filing and campaign finance coordination requirements under the new statutory frameworks, while standardizing procedures for complaints, investigations, and enforcement. Bill 190 updates definitions, aligns timelines and monetary thresholds with current law, providing greater clarity for election workers, candidates, and the public.

Taken together, these measures modernize the electoral framework and equip the Guam Election Commission with the clear authority and tools to continue to administer elections effectively.

For these reasons, I sign Bill Nos. 185-38 (COR), 189-38 (COR), and 190-38 (COR) into law as ***Public Law Nos. 38-87, 38-88, and 38-89***, respectively.

Senseramente,



LOURDES A. LEON GUERRERO
I Maga 'hågan Guåhan
Governor of Guam



38GL-25-1632
Messages and Communications

RECEIVED
COMMITTEE ON RULES
December 22, 2025

10:03 a.m.

Mario Crisostomo

Enclosure(s): Bill No. 185-38 (COR) nka P.L. 38-87
Bill No. 189-38 (COR) nka P.L. 38-88
Bill No. 190-38 (COR) nka P.L. 38-89

cc via email: *Honorable Joshua F. Tenorio, Sigundo Maga 'låhen Guåhan, Lt. Governor of Guam*
Compiler of Laws

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO *I MAGA'HÅGAN GUÅHAN*

This is to certify that Bill No. 185-38 (COR), "AN ACT TO AMEND §§ 3104 AND 3110(b) OF CHAPTER 3, TITLE 3, GUAM CODE ANNOTATED, AS ENACTED BY PUBLIC LAW 38-32, RELATIVE TO ADJUSTING VOTER TIMES OF REGISTRATION AND THE TERM OF APPOINTMENT FOR REGISTRATION CLERKS," was on the 5th day of December 2025, duly and regularly passed.



Frank F. Blas, Jr.
Speaker

Attested:



Sabrina Salas Matanane
Legislative Secretary

This Act was received by *I Maga'hågan Guåhan* this 26 day of Dec,
2025, at 6:26 o'clock P.M.

Assistant Staff Officer
Maga'håga's Office

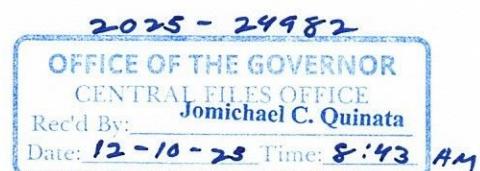
APPROVED:



Lourdes A. Leon Guerrero
I Maga'hågan Guåhan

Date: 26 Dec 2025

Public Law No. 38-82



I MINA'TRENTAI OCHO NA LIHESLUTURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 185-38 (COR)

As amended by the Committee on Economic Investment,
Military Buildup, Regional Relations, Technology,
Regulatory Affairs, Justice, Elections, and Retirement.

Introduced by:

Telo T. Taitague

V. Anthony Ada
Chris Barnett
Frank F. Blas, Jr.
Vincent A.V. Borja
Shelly V. Calvo
Christopher M. Dueñas
Eulogio Shawn Gumataotao
Jesse A. Lujan
Tina Rose Muña-Barnes
William A. Parkinson
Sabina Flores Perez
Sabrina Salas Matanane
Joe S. San Agustin
Therese M. Terlaje

AN ACT TO AMEND §§ 3104 AND 3110(b) OF CHAPTER 3, TITLE 3, GUAM CODE ANNOTATED, AS ENACTED BY PUBLIC LAW 38-32, RELATIVE TO ADJUSTING VOTER TIMES OF REGISTRATION AND THE TERM OF APPOINTMENT FOR REGISTRATION CLERKS.

1 **BE IT ENACTED BY THE PEOPLE OF GUAM:**

2 **Section 1. Legislative Findings and Intent.** *I Liheslaturan Guåhan* finds
3 that the Guam Election Commission depends on registration clerks to support voter
4 registration efforts ahead of elections. Under § 3110 of Chapter 3, Title 3, Guam

1 Code Annotated, as enacted by Public Law 38-32, registration clerks currently serve
2 until forty-five (45) days before a general election.

3 The Commission has since identified that a shorter appointment period would
4 better reflect its operational needs and improve efficiency. Therefore, it is the intent
5 of *I Liheslaturan Guåhan* to amend § 3110 to reduce the term of appointment from
6 forty-five (45) days to twenty-one (21) days before a general election, allowing the
7 Commission greater flexibility while continuing to ensure timely access to voter
8 registration services.

9 *I Liheslaturan Guåhan* further finds that the Guam Election Commission
10 recommends that the time of registration codified in § 3104 of Title 3, Guam Code
11 Annotated, be amended to fifteen (15) days from ten (10) days, to ensure consistency
12 across all registration deadlines. This amendment will ensure that volunteer, online,
13 and motor voter registration will all close twenty-one (21) days before an election,
14 while district registration at the mayors' offices and the Guam Election Commission
15 will close fifteen (15) days before an election. It is therefore the intent of *I*
16 *Liheslaturan Guåhan* to ensure consistency by also amending § 3104 of Title 3,
17 Guam Code Annotated.

18 **Section 2.** § 3104 of Chapter 3, Title 3, Guam Code Annotated, is hereby
19 *amended* to read:

20 **“§ 3104. Times of Registration.”**

21 Fifteen (15) days prior to any election, the registration rolls shall be
22 closed, and no further affidavits of registration shall be accepted by the
23 Commission.”

24 **Section 3.** § 3110(b) of Chapter 3, Title 3, Guam Code Annotated, is hereby
25 *amended* to read:

26 **“§ 3110. Qualifications of Registration Clerks; Term of
27 Appointment.”**

(b) Any elector appointed as a registration clerk shall serve a limited term, which shall begin from the date of appointment until midnight on the day that is twenty-one (21) days before the next election. The Commission shall promulgate policies and procedures to carry out the intent of this Section. The Commission may also establish other terms of appointment, consistent with the intent of this Section, for special elections, plebiscites, initiatives and any other non-general elections as they deem necessary to allow for voter registration to be conducted by duly appointed registration clerks.”

9 **Section 3. Severability.** If any provision of this Act or its application to any
10 person or circumstance is found to be invalid or inorganic, such invalidity shall not
11 affect other provisions or applications of this Act that can be given effect without
12 the invalid provision or application, and to this end the provisions of this Act are
13 severable.

14 **Section 4. Effective Date.** This Act shall be effective upon enactment.